## Message Text

LIMITED OFFICIAL USE PAGE 01 STATE 005813 2.1 ORIGIN ACDA-10 INFO OCT-01 ISO-00 ERDA-05 AF-06 ARA-06 CIAE-00 DODE-00 EA-07 EUR-12 PM-04 H-02 INR-07 IO-11 L-03 NASA-01 NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15 USIA-06 SAJ-01 OMB-01 TRSE-00 AID-05 /127 R DRAFTED BY ACDA/IR:DTHOMPSON APPROVED BY ACDA/IR:ACFLOYD ACDA/MEA:DGALLIK PM/DCA:HPHELPS ACDA/IR:WGIVAN IO/UNP:PNKRIEBEL EUR/WE:WMARSH EUR/CE:GHUMPHREY EUR/NE:PCANNEY EA/:DBROWN OSD/ISA:GHARLOW (INFO) ----- 041966 R 092227Z JAN 76 FM SECSTATE WASHDC TO AMEMBASSY BONN AMEMBASSY BRUSSELS AMEMBASSY LONDON AMEMBASSY OSLO AMEMBASSY OTTAWA AMEMBASSY PARIS AMEMBASSY ROME AMEMBASSY THE HAGUE AMEMBASSY TOKYO USMISSION USUN NEW YORK INFO AMEMBASSY BELGRADE USMISSION GENEVA AMEMBASSY LAGOS AMEMBASSY LIMA AMEMBASSY MEXICO LIMITED OFFICIAL USE LIMITED OFFICIAL USE PAGE 02 STATE 005813

AMEMBASSY MOSCOW

USMISSION NATO AMEMBASSY STOCKHOLM AMEMBASSY TEHRAN

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E.O. 11652: N/A

TAGS: PARM, UN, US

SUBJECT: UN MILITARY EXPENDITURES STUDY

REFS: (A) USUN 0020; (B) BONN 20638; (C) STATE 2817; (D) BONN 00233 (E) USUN 0045 (ALL NOTAL)

1. THE 1975 UNGA ADOPTED A RESOLUTION (3463) CALLING FOR AN EXPERTS STUDY OF TECHNICAL ISSUES INVOLVED IN MILITARY EXPENDITURE LIMITATIONS. THE STUDY IS TO FOCUS ON (A) THE DEFINITION AND SCOPE OF THE MILITARY SECTOR AND MILITARY EXPENDITURES, (B) THE VALUATION OF RESOURCES IN THE MILITARY SECTOR, (C) DEFLATION OF CURRENT PRICE DATA (I.E., MEANS OF MEASURING CHANGES IN MILITARY SPENDING OVER TIME), AND (D) INTERNATIONAL VALUE COMPARISONS. THE STUDY AND THE ISSUES IT WILL DEAL WITH ARE BASED ON A US PROPOSAL MADE AT THE CCD LAST SUMMER. WE POINTED OUT AT THE CCD THAT A STUDY OF THESE FACTORS WOULD BE AN ESSENTIAL FIRST STEP TOWARD COMPARING MILITARY BUDGETS AS A BASIS FOR A POSSIBLE AGREED REDUCTION. THE US ABSTAINED ON THE UNGA RESOLUTION BECAUSE OF A PARAGRAPH URGING THE US AND USSR TO REDUCE THEIR MILITARY EXPENDITURES IN ADVANCE OF EFFECTIVE AGREEMENTS AND WITHOUT REGARD TO SUCH CONSIDERATIONS AS COMPARABILITY OF BUDGETS AND VERIFICATION. HOWEVER, WE SUPPORTED THE CALL FOR

THE STUDY AND INTEND TO NOMINATE AN EXPERT, DR. ABRAHAM BECKER, TO PARTICIPATE. (DR. BECKER WAS US EXPERT ON THE 1974 EXPERTS STUDY OF THE REDUCTION OF MILITARY BUDGETS.) AS REPORTED REFTEL A, THE STUDY IS TO BE CARRIED OUT IN GENEVA IN THREE SESSIONS: MARCH 22-26, LIMITED OFFICIAL USE

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JUNE 28-JULY 9, AND AUGUST 30-SEPT. 30.

2. REF A REPORTS THAT UN SECRETARIAT HAS INVITED THE SAME ELEVEN COUNTRIES THAT PARTICIPATED IN THE 1974 STUDY TO NOMINATE EXPERTS. OF THESE, THE US, UK, PERU, SWEDEN, MEXICO, NIGERIA, AND YUGOSLAVIA HAVE AGREED TO NAME EXPERTS, WHILE THE USSR, CZECHOSLOVAKIA, INDIA, AND ETHIOPIA HAVE NOT RESPONDED. (THE SOVIETS CRITICIZED

THE PROPOSED STUDY AS A DIVERSION FROM THEIR 1973
PROPOSAL FOR MILITARY BUDGET REDUCTIONS BY THE FIVE
PERMANENT MEMBERS OF THE SECURITY COUNCIL. THEY AND
THE CZECHS MAY CONSEQUENTLY DECLINE TO PARTICIPATE.)
FRG HAS TOLD THE SECRETARIAT OF ITS INTEREST IN
PARTICIPATING (REFS A&B), AND WE UNDERSTAND IRAN HAS
ALSO INFORMED THE SECRETARIAT OF ITS INTEREST.
SECRETARIAT HAS REPORTEDLY INDICATED THAT EVEN IF NONE
OF THE 1974 PARTICIPANTS DROPS OUT, IT MIGHT BE POSSIBLE
FOR ANOTHER WESTERN EXPERT TO PARTICIPATE.

- 3. WHEN THE 1974 EXPERTS' GROUP WAS BEING ORGANIZED, WE URGED SEVERAL OF OUR ALLIES, INCLUDING NETHERLANDS, JAPAN, FRANCE, NORWAY, BELGIUM, ITALY, AND UK TO PARTICIPATE. FOR VARIOUS REASONS, INCLUDING NON-AVAILABILITY OF SUITABLE EXPERTS, ONLY THE UK AGREED TO DO SO, WITH RESULT THAT US AND UK WERE ONLY WESTERN ALLIES REPRESENTED. WE BELIEVE IT WOULD BE DESIRABLE TO GAIN MORE ALLIED PARTICIPATION IN PRESENT STUDY, NOT ONLY TO ASSURE THAT ALLIED INTERESTS ARE ADEQUATELY REPRESENTED, BUT ALSO TO ASSURE HIGH LEVEL OF EXPERTISE IN STUDY, WHICH WE HOPE WILL MAKE A VALUABLE CONTRIBUTION TO CONSIDERATION OF MILITARY EXPENDITURE LIMITATIONS AS A DISARMAMENT MEASURE.
- 4. FOR USUN: MISSION SHOULD INFORM SECRETARIAT THAT US EXPERT WILL BE DR. ABRAHAM BECKER, SENIOR STAFF MEMBER, DEPARTMENT OF ECONOMICS, RAND CORPORATION, SANTA MONICA, CALIFORNIA. MISSION IS REQUESTED TO SEEK CONFIRMATION THAT SECRETARIAT WILL EXTEND FORMAL INVITATION DIRECTLY TO DR. BECKER AND TO REPORT ANY FURTHER INFORMATION CONCERNING COMPOSITION OF GROUP.

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- 5. FOR LONDON: WE HAVE INFORMED UK EMBASSY OF INTENTION TO NOMINATE DR. BECKER. IN RESPONSE TO QUERY BY UK EMBOFF (REEVE), WE ALSO CONVEYED DR. BECKER'S VIEW THAT A QUALIFIED UK SPECIALIST IN TECHNICAL BUDGETARY ISSUES (AS OPPOSED, FOR EXAMPLE, TO A SPECIALIST ON SOVIET ECONOMY) COULD MAKE MOST VALUABLE CONTRIBUTION TO STUDY. EMBASSY MAY WISH TO INFORM FCO DIRECTLY AND REPORT NAME OF EXPERT WHEN DETERMINED.
- 6. FOR BONN: AS NOTED ABOVE AND IN REFTELS, WE APPRECIATE FRG INTEREST IN PARTICIPATING. SINCE FRG IS ALREADY TAKING ACTION, EMBASSY NEED NOT MAKE FURTHER APPROACH AT THIS POINT, ALTHOUGH IF OPPORTUNITY ARISES YOU MAY INFORM FRG OF DR. BECKER'S NOMINATION.

7. OTHER ACTION ADDRESSEES ARE REQUESTED TO INFORM FOREIGN OFFICES OF OUR INTEREST IN HAVING PARTICIPATION OF EXPERTS FROM ALLIED COUNTRIES WITH EXPERTISE IN MILITARY BUDGETS. IN VIEW OF POSSIBLE DECISION OF SOME 1974 PARTICIPANTS NOT TO NAME AN EXPERT AND POSSIBILITY THAT GROUP COULD EVEN BE EXPANDED, WE BELIEVE IT WOULD BE USEFUL FOR INTERESTED ALLIES TO INFORM SECRETARIAT OF THEIR WILLINGNESS TO DESIGNATE EXPERTS. PLEASE REPORT REACTIONS. KISSINGER

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